UNITED
NATIONS

A

General Assembly

Distr.
GENERAL

A/CONF.165/PC.1/INF.10
20 April 1994

ENGLISH ONLY

PREPARATORY COMMITTEE FOR THE
UNITED NATIONS CONFERENCE
ON HUMAN SETTLEMENTS
(HABITAT II)
First session
Geneva, 11-22 April 1994
Item 6 of the agenda
Draft issue papers and the draft format for
the programmes and subprogrammes of the plan
of action

PROPOSED OUTLINE FOR A HABITAT II GLOBAL PLAN OF ACTION

Note by the secretriat

1. Attached is a proposed outline (or "Table of Contents") for the document which will result from Habitat II. The document to which this outline refers has been called the "Global Plan of Action". This outline is an alternative version of "The (Draft) Format for the Global Plan of Action" contained in document A/CONF.165/PC.1/5, page 4. The proposed outline builds on existing United Nations commitments and reference is made to these in the outline.

2. The two major themes of Habitat II ("Adequate Shelter for All" and "Sustainable Human Settlements in an Urbanizing World") form the substantive chapters of this outline "plan of action" document. These two themes incorporate, extend and improve upon, respectively, the Global Strategy for Shelter to the Year 2000, and Chapter 7 of Agenda 21. Where appropriate they would also build upon the Vancouver Declaration and other major international agreements.

3. This outline is intended as a framework around which to build the tangible "outputs" or "results" of Habitat II (the Conference). The country (and perhaps regional) reports and national plans of action should provide the basis for this document. Thus, through the Conference preparatory process, tangible actions at the local, sub-national, national and regional levels, "best practices", will be recognized through their inclusion in this document.

4. An outline, such as the one attached, is intended to assist the progress of the preparatory process. Using such an outline, the second session of the Preparatory Committee might be prepared to discuss the concrete actions necessary by actors at all levels to achieve the goals of "Adequate Shelter for All" and "Sustainable Human Settlements in an Urbanizing World". For example, best practices at the local through national levels should be a part of the Plan of Action. Leading up to the second session of the Preparatory Committee, it might be proposed that international expert groups, including actors at all levels, might be tasked to undertake specific issues, such as "urban transport systems", and make recommendations for incorporation of proposed globally agreed actions in these areas.

5. This outline is intended to provoke further discussion and needs considerable improvement by the Preparatory Committee. It is hoped that it will be taken in this light.

HABITAT II: GLOBAL PLAN OF ACTION[1]

TABLE OF CONTENTS

PREAMBLE

Chapter 1.0 THE GLOBAL STATE OF HUMAN SETTLEMENTS IN 1996

This chapter makes reference to the document entitled "Major Reviews", A/CONF.165/PC.1/6, which the Preparatory Committee has agreed to consider further at its second session. This chapter might contain a summary of the Global Human Settlements Report as well as the "Global Economic and Social Conditions and Trends".

Chapter 2.0 PRINCIPLES GUIDING OUR ACTION

This chapter makes reference to the "Draft Statement of Principles and Commitments", contained in A/CONF.165/PC.1/3, which the Preparatory Committee has agreed to consider further at its second session.

Chapter 3.0 MAJOR ISSUES

This chapter discusses the issues described in General Assembly resolution 47/180, para.2, as well as the Chairman's summation (paragraph 19) of the "Report of the Preparatory Committee for Habitat II", General Assembly Official Records, A/48/37.

This chapter might be divided as follows:

3.1 Poverty Reduction
3.2 Environmental Management
3.3 Governance
3.4 Disaster Reduction and Relief

Chapter 4.0 ADEQUATE SHELTER FOR ALL

---

[1] Various alternatives might be considered for the actual title of this document. It is suggested that the document coming out of the conference, in addition to the Conference itself, be referred to as "HABITAT II" with various subtitles such as: "HABITAT II: Framework for an Action Process", "HABITAT II: From Process to Action", "HABITAT II: Plan for the Mobilization of a Concerted Response at the Local, Sub-national, National, Regional and Global Level".

This chapter is based on the Global Shelter Strategy, adopted by the General Assembly in resolution 47/181, in 1988, as well as General Assembly resolution 47/180, para.3. The intention would be for the Conference to incorporate, but to go beyond (i.e. improve) the GSS.

CHAPTER 4.0 (cont.)

The chapter might be organized as follows:

4.1 BASIS FOR ACTION

The first section of the chapter should deal with the background of the GSS as well as shelter and housing issues globally. It might be divided as follows:

4.1.1 BACKGROUND
4.1.2 ISSUES (Constraints and Opportunities)
4.1.3 INVENTORY OF CURRENT ACTIONS

4.2 GOALS AND OBJECTIVES

This section of the chapter might describe the goal of "ADEQUATE SHELTER FOR ALL".

4.3 ACTIONS AT ALL LEVELS

This section should give concrete and specific examples for which specific local to national actions have been shown to be possible. A breakdown of "actions" might be as follows:

4.3.1 Policy level (Getting the Policies right from national to local)
4.3.2 Participation and Enablement (How to get all the actors involved)
4.3.3 Capacity Development (Human and Institutional Capacity Building Requirements)
4.3.4 Technology and Applications (What do we know and we can best use it).
4.3.5 Cooperation (International, Regional, National, Sub-National, and Local).
4.3.6 Implementation (Costs and Resources, Timeframe for Actions, Monitoring).

NOTE: This chapter (Chapter 4.0) can be divided into sections or sub-sections on the basis of the individual shelter issues. How the issues are grouped for substantive treatment is a challenge. A starting point may be A/CONF.165/PC.1/7, resolution 14/20 of CHS 14. "It is suggested that the major topics for inclusion be:

(a) Reviews of the global shelter situation including gender perspective, and its implications (E.G....);

(b) Implementation of Habitat I recommendations and review and revision of the Global Shelter Strategy (E.G....);

(c) Availability, affordability, accessibility and quality of housing, land and related services; (E.G...)

CHAPTER 4.0 (cont.)

(d) Role of shelter in structural adjustment, economic importance of shelter provision (E.G.);

(e) Disaster prevention, building materials and technology, infrastructure provisions (E.G...);

(f) Housing indicaters, scales of deficiencies and deprivation, vulnerable groups, reaching the unserved (E.G.);

Chapter 5.0 SUSTAINABLE HUMAN SETTLEMENTS IN AN URBANIZING WORLD

This chapter would incorporate Chapter 7 and other relevant sections of Agenda 21. As in Chapter 4.0, above, the intention would be to go beyond (i.e. improve upon) Agenda 21.
The chapter might be organized as follows:

5.1 BASIS FOR ACTION

The first section of the chapter should deal with the background and issues raised by Agenda 21. It might be divided as follows:

5.1.1 BACKGROUND
5.1.2 ISSUES (Constraints and Opportunities)
5.1.3 INVENTORY OF CURRENT ACTIONS

5.2 GOALS AND OBJECTIVES

This section of the chapter might describe the goal of "SUSTAINABLE HUMAN SETTLEMENTS IN AN URBANIZING WORLD".

5.3 ACTIONS AT ALL LEVELS

This section should give concrete and specific examples for which specific local to national actions have been shown to be possible. A breakdown of "actions" might be as follows:

5.3.1 Policy level (Getting the Policies right from national to local)

5.3.2 Participation and Enablement (How to get all the actors involved)

5.3.3 Capacity Development (Human and Institutional Capacity Building Requirements)

5.3.4 Technology and Applications (What do we know and we can best use it).

5.3.5 Cooperation (International, Regional, National, Sub-National, and Local).

5.3.6 IMPLEMENTATION (Costs and Resources, Timeframe for Actions, Monitoring).

CHAPTER 5.0 (cont.)

NOTE: As a minimum, this chapter should include substantive treatment as described in A/CONF.165/PC.1/7 (resolution 14/20 of CHS 14): "It is suggested that the major topics for inclusion should be:

(a) Review of global demographic trends, urbanization and metropolitan cities (e.g...;

(b) Urban and rural linkages, spatial planning, strategies for managing urban transitions, with specific reference to metropolitan cities (e.g...);

(c) Urban economy, relationship to macroeconomic performance, poverty alleviation, employment and income generation (e.g...);

(d) Urban environment: global implications, strategies for sustainable development, provision of infrastructure and basic services (e.g...);

(e) Scale of deficiencies and deprivation, vulnerable groups, gender issues, reaching the unserved(e.g...);

(f) Urban management, capacity-building, mobilizing human, financial and technical resources, decentralization, public-private coalitions (e.g..)."

Another possible grouping of urban issues for substantive treatment in this chapter might be taken from A/CONF.165/PC.1/CRP.1 "Guidelines: A Framework and Format for Country Reporting, para. 40, which lists seven urban indicators:

1) urban poverty, employment and productivity
2) social development
3) infrastructure
4) Transportation
5) Land (and Shelter)
6) Environmental Management
7) Local Government

CHAPTER 6.0 RESOURCE MOBILIZATION

This chapter deals with the resources from the local to national and global level. HABITAT II must have new and realistic vision of resource mobilization.

CHAPTER 7.0 RESULTS, RESPONSIBILITIES AND COMMITMENTS

7.1 Coordination
7.2 Timing
7.3 Monitoring
7.4 Evaluation